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NATIONAL CAPITOL CONTRACTING
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    HJU132000
    H.R. 5063, THE "STOP SETTLEMENT
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    SLUSH FUNDS ACT OF 2016"
    Wednesday, May 11, 2016
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    House of Representatives,
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    Committee on the Judiciary,
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    Washington, D.C.
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         The committee met, pursuant to call, at 10:15 a.m., in
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    Room 2141, Rayburn House Office Building, Hon. Bob
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    Goodlatte, [chairman of the committee] presiding.
         Present: Representatives Goodlatte, Sensenbrenner,
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    Smith, Chabot, Issa, Forbes, Franks, Gohmert, Jordan, Poe,
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    Chaffetz, Marino, Labrador, Collins, DeSantis, Walters,
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    Buck, Ratcliffe, Trott, Bishop, Conyers, Nadler, Jackson
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    Lee, Cohen, Johnson, Pierluisi, Chu, Bass, DelBene,
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    Jeffries, Cicilline, and Peters.
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         Staff Present: Shelley Husband, Staff Director; Branden
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    Ritchie, Deputy Staff Director/Chief Counsel; Zachary
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    Somers, Parliamentarian & General Counsel; Alley Adcock,
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22	Clerk; Daniel Huff, Counsel, Subcommittee on Regulatory
23	Reform, Commercial and Antitrust Law; John Manning,
24	Professional Staff Member; Jason Cervenak, Counsel,
25	Subcommittee on Crime, Terrorism, Homeland Security and
26	Investigations; Minority Chief Counsel, Chief of Staff,
27	Staff Director; Danielle Brown, Minority Parliamentarian and
28	Chief Legislative Counsel; Arron Hiller, Minority Chief
29	Oversight Counsel; Joe Graupensperger, Minority Chief
30	Counsel, Subcommittee on Crime, Terrorism, Homeland Security
31	and Investigations; and Veronica Eligan, Minority
32	Professional Staff.

Chairman Goodlatte. Good morning. The Judici	ary
Committee will come to order, and without objection, the ch	air
is authorized to declare a recess of the committee at any time	me.
Pursuant to notice, I now call up H.R. 5063 for purposes	of
markup and move that the committee report the bill favora	bly
to the House. The clerk will report the bill.	
Ms. Adcock. H.R. 5063, to limit donations made, pursu	ant
to settlement agreements to which the United States is a par	ty,
and for other purposes.	
[The bill follows:]	
******* INSERT 1 ******	

Chairman Goodlatte. Without objection, the bill is considered as read and open for amendment at any point, and I will begin by recognizing myself for an opening statement.

Eighteen months ago, this committee commenced a pattern or practice investigation into the Justice Department's mortgage lending settlements. We found that the Department of Justice is systematically subverting Congress' spending power by requiring settling parties to donate money to activist groups. In just the last 2 years, the Department of Justice has directed nearly a billion dollars to third parties entirely outside of Congress' spending and oversight authority.

Of that, over half a billion has already been dispersed or is committed to being dispersed. In some cases, these mandatory donation provisions reinstate funding Congress specifically cut. The spending power is Congress' most effective tool in reining in the Executive Branch. This is true no matter which party is in the White House. A Democrat led Congress passed the Cooper Church Amendment to end the Vietnam War. More recently, bipartisan funding restrictions blocked lavish salary and conference spending by federal agencies and grantees.

This policy control is lost if the executive gains authority over spending. Serious people on both sides of the aisle understand this. A former deputy assistant attorney general for the Office of Legal Counsel in the Clinton

Administration warned in 2009 that the Department of Justice has the ability to use settlements to circumvent the appropriations authority of Congress.

In 2008, a top Republican DOJ official restricted mandatory donation provisions because, "They can create actual or perceived conflicts of interest and/or other ethical issues." Any objections to this bill would be unfounded.

Whether the beneficiaries of these donations are worthy entities is entirely beside the point. The Constitution grants Congress the power to decide how money is spent, not the Department of Justice. This is not some esoteric point. It goes to the heart of the separation of powers theory and Congress' ability to reign in the executive in practice. Nor does the bill restrict prosecutorial discretion.

That discretion pertains to the decision to prosecute. Setting penalties and remedial policy is the proper purview of Congress. Opponents' central concern is that there may be cases of generalized harm to communities that cannot be addressed by restitution.

But this misses the fundamental point. The Department of Justice has authority to obtain redress for victims. Federal law defines victims to be those directly and proximately harmed by a defendant's acts. Once those victims have been compensated, deciding what to do with additional funds extracted from defendants becomes a policy question, properly

decided by elected representatives in Congress, not agency bureaucrats or prosecutors. It is not that Department of Justice officials are necessarily funding bad projects. It is that, outside of compensating actual victims, it is not their decision to make.

Rather than suspend the practice of mandatory donations in response to these concerns, the Department of Justice has doubled down. Just last month, a major DOJ bank settlement required \$240 million in financing and/or donations toward affordable housing. It is time for Congress to end this abuse.

The Stop Settlement Slush Funds Act of 2016 bars mandatory donation terms in DOJ settlements. It is a bipartisan bill. It makes clear that payments to provide restitution for actual harm directly caused are permitted. It explicitly references the environmental context, where the injury to the environment may be diffuse and there may be no identifiable victims.

The bill deals with this by explicitly permitting payments to remediate environmental damage. If direct remediation of the harm is impossible or impractical, the violator is not let off the hook. The full penalty is paid, but into the Treasury. This bill addresses an institutional issue. That is one reason similar language passed the House last year by a voice vote. I thank all the bill's cosponsors, and I urge it to passage.

And it is now my pleasure to recognize the ranking member

119	of the committee, the gentleman from Michigan, Mr. Conyers,
120	for his opening statement.
121	[The statement of Chairman Goodlatte follows:]
122	****** COMMITTEE INSERT ******

Mr. Conyers. Thank you, Chairman Goodlatte. Members of the Judiciary Committee, the Stop Settlement Slush Funds Act would prohibit the enforcement or negotiation of any settlement agreement requiring donations to remediate harms that are not directly and proximately caused by a party's unlawful conduct. The proponents of the bill claim that the Justice Department and civil enforcement agencies use such settlement agreements to unlawfully augment their own budgets as an in-run around the congressional appropriation process.

So, here is why I am not in support of the bill. To begin with, these types of settlement agreements have been successfully used to remedy various harms caused by reckless corporate actors.

For example, they have been utilized to facilitate an effective response to the predatory and fraudulent mortgage lending activities that nearly caused our economic collapse nationally. Settlement agreements with two of these culpable financial institutions: Bank of America and Citigroup required a donation of less than one percent of the overall settlement amount to help affected consumers.

I cannot agree with the claim the Justice Department has used these settlement agreements as a vehicle for funding activist groups. Notwithstanding the production of hundreds of pages of documents by the Justice Department, along with hundreds of pages of documents produced by private parties, we

have not seen any evidence that the government included unlawful or politically-motivated terms in its settlement agreements with Bank of America or Citigroup.

It has also been asserted that the Justice Department and other agencies have augmented their appropriations through these settlement agreements. But existing law already prevents agencies from augmenting their own funds through civil enforcement. The law is already there. And these laws require that donations and settlement agreements have a clear nexus to the prosecutorial objectives of the enforcement agency.

And both the Government Accountability Office and the Congressional Research Service conclude that settlement agreements providing for secondary remediation do not violate Congress' constitutional power of the purse. And finally, I am also concerned that H.R. 5063 would have harmful consequences on the remediation of systemic harms in civil enforcement actions. Settlement agreements allow parties to resolve the civil liability by voluntarily remediating the harms caused by unlawful conduct.

For some unlawful conduct, such as discrimination based on race or religion, secondary remediation of harms may be the only remedy available for system violations of the law. These lawsuits typically affect the interests of individuals who are not themselves parties to an action. Secondary remediation,

173	in these cases, serves as an important tool to protect victims
174	of discrimination through voluntary compliance and training
175	programs.
176	And so, my friends, this is why, given these concerns
177	presented in the bill, I am accordingly forced to oppose H.R.
178	5063 and urge you to vote along with me. I thank the chairman.
179	[The statement of Mr. Conyers follows:]
180	****** COMMITTEE INSERT ******

181	Chairman Goodlatte. The chair thanks the gentleman, and
182	without objection, all the members' opening statements will be
183	made a part of the record.
184	[The information follows:]
185	****** COMMITTEE INSERT ******

186	Chairman Goodlatte. I now recognize myself for purposes
187	of offering an amendment in the nature of a substitute, and
188	the clerk will report the amendment.
189	Ms. Adcock. Amendment in the nature of a substitute to
190	H.R. 5063, offered by Mr. Goodlatte of Virginia. Strike all
191	that follows.
192	[The amendment of Chairman Goodlatte follows:]
193	******* INSERT 2 *******

Chairman Goodlatte. Without objection, the amendment in the nature of a substitute is considered as read, and I will recognize myself to explain the amendment.

On April 28, 2016, the Sub-Committee on Regulatory Reform, Commercial, and Anti-Trust law held a productive hearing H.R. 5063, the Stop Settlement Slush Funds Act of 2016. This substitute amendment refines and improves H.R. 5063 based on the expert feedback received at that hearing.

The amendment rearranges some language, but ultimately makes just three principal changes: it adds a provision making clear that this bill applies prospectively only. Thus, it does not disrupt any existing settlements. Second, the amendment prevents DOJ from pressuring defendants to make donations, even without actually requiring them.

For example, the J.P. Morgan settlement offered credit for, but did not require, donations. The amendment accomplishes this by replacing the term "requiring" with "directing" or "providing for." Third, the amendment substitutes the term "payment" for "donation," to prevent DOJ from circumventing the ban by re-characterizing the payment. DOJ has already begun to do that by requiring defendants in settlements to spend a sum of money working with a third party, rather than using the term "donate."

The amendment is careful to exempt unobjectionable payments for administrative services rendered in connection

with the case -- for example, paying a settlement monitor. As in the underlying bill, payments to provide restitution for or to remedy actual harm are explicitly permitted. The amendment furthers the bill's underlying principle that spending policy decisions should be left to Congress by clarifying that such permitted payments must directly remedy the actual harm.

In short, this amendment strengthens the bill, and I urge my colleagues to support. And I now recognize the gentleman from Michigan, Mr. Conyers for 5 minutes.

Mr. Conyers. Thank you, Mr. Chairman. Members of the committee, this Goodlatte amendment in the nature of a substitute clarifies that H.R. 5063 only applies to settlement agreements concluded on or after the enactment of the bill, and includes an exception for third-party payments, for services rendered in connection with the case.

This amendment in the nature of a substitute makes several positive changes to H.R. 5063, such as clarifying that the bill only applies prospectively to settlement agreements consummated after enactment of this bill. As introduced, 5063 would apply retroactively to the enforcement of existing settlement agreements, potentially preventing the enforcement of an untold number of settlements involving third-party payments.

The manager's amendment also includes an exception for payments for services rendered in connection with the case,

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which appeared to allow third-party payments for attorney fees and other fees associated with bringing a civil complaint. Notwithstanding these improvements to the bill, which I reluctantly admit, this amendment does not address the overarching concerns with H.R. 5063 that I expressed in my opening statement.

Furthermore, this amendment does not resolve the material vagueness of the underlying bill. During the legislative hearings on 5063, both majority and minority witnesses expressed concerns that the bill did not adequately define key terms.

Professor David Uhlmann observed that the bill does not make clear that it does not impose limitations on long-standing programs that address generalized harm, while noting that courts interpreting the legislation could conclude that it precludes third-party payments as part of civil settlement agreements, other than restitution, even in cases of generalized harm the environment or to consumers. Additionally, Professor Paul Figley, a majority witness, expressed concerns that due to vague drafting, the bill may not achieve its goals.

The legislative hearing on 5063 occurred less than five legislative days ago. The record is still open, which means that we have not had an opportunity to ask additional questions raised by both majority and minority witnesses during the

269 hearing. Since that hearing, however, we have heard additional 270 concerns from Professor Uhlmann that this amendment addresses, 271 quote, "Addresses none of the problems with the bill," end 272 quotation, and raises, quote again, "Raises a whole host of 273 questions about what payments are covered, fails to define 274 harm in a meaningful way, includes problematic causation 275 language, and targets civil settlements for no principal 276 reason," end quotation. 277 With these concerns in mind, I must restate my opposition to this misguided legislation, and I yield back the balance of 278 279 my time and thank the chairman. 280 Chairman Goodlatte. Are there any amendments to the amendment? 281 282 Mr. Conyers. Yes, sir. 283 Chairman Goodlatte. For what purpose does the gentleman 284 from Michigan seek recognition? 285 Mr. Conyers. Yes, sir. I have an amendment at the desk. 286 Chairman Goodlatte. The clerk will report the amendment. 287 Ms. Adcock. Amendment to the amendment in the nature of 288 a substitute to H.R. 5063 offered by Mr. Conyers. Page 1, 289 Line --290 [The amendment of Mr. Conyers follows:] 291 \*\*\*\*\*\* INSERT 3 \*\*\*\*\*\*

Chairman Goodlatte. Without objection, the amendment is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Conyers. Thank you, Mr. Chairman. My amendment would exempt from the legislation settlement agreements that provide payments to third parties as general relief for violation of the title VII of the Civil Rights Act of 1964. Title VII, you will recall, prohibits discrimination in employment on the basis of race, color, sex, religion, or national origin.

Plaintiffs in employment discrimination cases typically seek payment and other relief for economic loss resulting from unlawful employer conduct. These cases often involve multiple victims subject to the same widespread discriminatory employment practice or policy that violated the Civil Rights Act in the first place. And they also tend to affect the interests of persons who are not parties to the civil action, or who are otherwise unlikely to receive compensation for unlawful conduct.

Given the often systemic nature of discriminatory conduct, settlement agreements should be able to provide for general relief for non-identifiable victims through such means as requiring payments to address generalized harm or to prevent future discriminatory acts. Examples include workplace monitoring and training programs.

Nevertheless, H.R. 5063 would prohibit these types of

payment remedies unless they provide restitution for actual harm directly and proximately caused by the party making the payment. At last month's hearing on the bill, the University of Michigan Law School Professor David Uhlmann testified that this requirement would potentially preclude, quote, "all third-party payments in settlement agreements other than restitution to identifiable victims," end quotation.

The majority's own witness, our former colleague, Dan Lungren, who previously served as California State Attorney General, concurred. He observed that the bill prohibits the United States Government from entering into a settlement agreement requiring a defendant to donate to an organization or individual not a party to the litigation, end quotation.

I am concerned that the bill's broad and ill-defined prohibition would effectively deter several enforcement agencies from providing general relief in discrimination cases, discourage courts from enforcing these settlements, and invite costly and needless litigation concerning these provisions.

And so, accordingly, my amendment would accept payments to remediate generalized harms and settlement agreements in this important category of civil rights cases. And so, I commend this amendment to each and every member of the Judiciary Committee, and urge the adoption of my amendment. I thank the chairman and yield back.

Chairman Goodlatte. The chair thanks the gentleman and recognizes himself in opposition to the amendment. I oppose the amendment because it reflects a fundamental misunderstanding of the underlying bill. This amendment would exempt certain discrimination settlements from the bill's ban on third-party payments; but nothing in the underlying bill prevents a victim of discrimination from obtaining relief.

The Stop Settlement Slush Funds Act of 2016 explicitly permits remedial payments to third-party victims who were directly and proximately harmed by the defendant's wrongdoing. If there are no such victims, the defendant is not let off the hook. It still must pay, but in the absence of direct victims, the money goes to the Treasury for elected representatives to decide the best way to spend it.

The point of this bill is not to affect restitution to victims. It is to address an institutional issue. The bill preserves Congress' spending power, which is its most effective tool for oversight and reigning in executive overreach, no matter which party is in the White House. And accordingly, I urge my colleagues to oppose this amendment.

For what purpose does the gentleman from Georgia seek recognition?

Mr. Johnson. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Johnson. Thank you, Mr. Chairman. The Conyers amendment I speak in favor of. It exempts settlement agreements in suits concerning discrimination on the basis of race, sex, religion, national origin, age, or disability. Civil rights laws embody some of our nation's most fundamental values, namely, no one should be treated adversely solely on account of their race, sex, religion, national origin, age, or disability. Settlement agreements in particular have been instrumental in enforcing various civil rights statutes in a wide variety of cases, ranging from those involving voting rights to reform of mental health institutions to law enforcement misconduct. Indeed, they are the heart of the civil rights enforcement.

By making it substantially more difficult for agencies to enter into settlement agreements regarding civil rights enforcement, this bill effectively undermines Congress' statutory mandates to agencies concerning civil rights, specifically H.R. 5063 precludes payments for remediation of generalized harms and appears to restrict relief only to parties to a civil action. This provision substantially diminishes the ability of civil enforcement agencies to provide general relief in discrimination cases, and would deter agencies from pursuing such relief.

I support this amendment. I urge my colleagues to do the same, and I would, though I have not read the lawsuit filed by

392 the Justice Department against the State of North Carolina, 393 its Governor McCrory, and the university system, as well as 394 its law enforcement agencies, I believe that this legislation, 395 Convers amendment, would preclude without the effectiveness of that lawsuit, which is in the public eye as 396 397 we speak. So, with that, I would ask my colleagues to support 398 the Conyers amendment, and I yield back. 399 Chairman Goodlatte. The question occurs on the amendment 400 offered by the gentleman from Michigan, Mr. Conyers. All those in favor, respond by saying aye. 401 402 Those opposed, no. 403 Chairman Goodlatte. In the opinion of the chair, the noes have it, and the amendment is not agreed to. 404 405 Mr. Conyers. Chairman, may I have a recorded vote? 406 Chairman Goodlatte. A recorded vote is requested, and the clerk will call the roll. 407 408 Ms. Adcock. Mr. Goodlatte? Chairman Goodlatte. No. 409 410 Ms. Adcock. Mr. Goodlatte votes no. Mr. Sensenbrenner? 411 412 [No response.] 413 Mr. Smith? 414 Mr. Smith. No. 415 Mr. Chabot? 416 [No response.]

417	Mr. Issa?
418	[No response.]
419	Mr. Forbes?
420	[No response.]
421	Mr. King?
422	[No response.]
423	Mr. Franks?
424	Mr. Franks. No.
425	Mr. Gohmert?
426	Mr. Gohmert. No.
427	Mr. Jordan?
428	Mr. Jordan. No.
429	Mr. Poe?
430	Mr. Poe. No.
431	Mr. Chaffetz?
432	[No response.]
433	Mr. Marino?
434	Mr. Marino. No.
435	Mr. Gowdy?
436	[No response.]
437	Mr. Labrador?
438	Mr. Labrador. No.
439	Mr. Farenthold?
440	[No response.]
441	Mr. Collins?

442	Mr. Collins. No.
443	Mr. DeSantis?
444	[No response.]
445	Ms. Walters?
446	Ms. Walters. No.
447	Ms. Adcock. Ms. Walters votes no.
448	Mr. Buck?
449	[No response.]
450	Mr. Ratcliffe?
451	Mr. Ratcliffe. No.
452	Ms. Adcock. Mr. Ratcliffe votes no.
453	Mr. Trott?
454	Mr. Trott. No.
455	Ms. Adcock. Mr. Trott votes no.
456	Mr. Bishop?
457	Mr. Bishop. No.
458	Ms. Adcock. Mr. Bishop votes no.
459	Mr. Conyers?
460	Mr. Conyers. Aye.
461	Ms. Adcock. Mr. Conyers votes aye.
462	Mr. Nadler?
463	[No response.]
464	Ms. Lofgren?
465	[No response.]
466	Ms. Jackson Lee?

467	Ms. Jackson Lee. Aye.
468	Ms. Adcock. Ms. Jackson Lee votes aye.
469	Mr. Cohen?
470	[No response.]
471	Mr. Johnson?
472	Mr. Johnson. Aye.
473	Ms. Adcock. Mr. Johnson votes aye.
474	Mr. Pierluisi?
475	Mr. Pierluisi. Aye.
476	Ms. Adcock. Mr. Pierluisi votes aye.
477	Ms. Chu?
478	[No response.]
479	Mr. Deutch?
480	[No response.]
481	Mr. Gutierrez?
482	[No response.]
483	Ms. Bass?
484	Ms. Bass. Aye.
485	Ms. Adcock. Ms. Bass votes aye.
486	Mr. Richmond?
487	[No response.]
488	Ms. DelBene?
489	Ms. DelBene. Aye.
490	Ms. Adcock. Ms. DelBene votes aye.
491	Mr. Jeffries?

	<b>.</b>
492	[No response.]
493	Mr. Cicilline?
494	Mr. Cicilline. Aye.
495	Ms. Adcock. Mr. Cicilline votes aye.
496	Mr. Peters?
497	Mr. Peters. Aye.
498	Ms. Adcock. Mr. Peters votes aye.
499	Chairman Goodlatte. The gentleman from Wisconsin?
500	Mr. Sensenbrenner. No.
501	Chairman Goodlatte. The gentleman from Colorado?
502	Mr. Buck. No.
503	Ms. Adcock. Mr. Buck votes no.
504	Chairman Goodlatte. Has every member voted who wishes to
505	vote? The gentleman from New York?
506	Mr. Jeffries. Aye.
507	Ms. Adcock. Mr. Jeffries votes aye.
508	Chairman Goodlatte. The clerk will report.
509	Ms. Adcock. Mr. Chairman, 9 members voted aye, 15 members
510	voted no.
511	Chairman Goodlatte. And the amendment is not agreed to.
512	For what purpose does the gentleman from Michigan, Mr. Bishop,
513	seek recognition?
514	Mr. Bishop. I move to strike the last word.
515	Chairman Goodlatte. The gentleman is recognized for 5
516	minutes.

Mr. Bishop. Mr. Chairman, thank you for yielding and taking up this important issue. As we have heard today, in just the last 2 years, this committee has found the DOJ has directed nearly a billion dollars: that is a billion with a B, to non-victim third parties through settlement agreements, and in the process, completely circumventing Congress' spending and oversight authority.

Of that \$100 billion, over \$500 million has already been disbursed or committed to being disbursed. In some cases, these mandatory donations provisions reinstate funding Congress specifically cut. Now, I want folks to understand a billion dollars. Mr. Chairman, do you know what the Department of Justice could do, or could have done, with one billion dollars?

And I reflect back to the city of Detroit this past weekend, where seven were found dead, 14 were found hurt in violence. New York City, Chicago, Baltimore, Los Angeles; other cities, the violence continues unabated. Rape kits continue to be unprocessed leaving so many victims, thousands of victims behind.

All of this requires resources, resources from the Department of Justice to enforce the law. Meanwhile, the Attorney General's office is focusing their attention on such things as my colleague from Georgia has just indicated, which is suing the states, and all the while ignoring their

constitutional responsibility and ethical responsibility to enforce the law.

I use, for example, in this case, the continuous existence of sanctuary cities, which represent in my opinion and in many opinions of people that I represent, open and defiant violation of the rule of law. The Attorney General's failure to enforce the letter of the law is not only a serious violation of her oath of office and her duty as a prosecutor, as the Chief Law Enforcement Officer, but a blatant failure to ensure equal justice under the law.

This is a real problem in this country. My constituents and I know constitutions and citizens around this country have voiced an opinion of outrage as to how the Department of Justice, the Attorney General, the Executive Branch is using their resources, but to me this is just symptomatic of a far bigger problem in the Department of Justice and the Executive Branch, and more than just being good stewards of money settlements, the DOJ is not following article 1.

This committee convened today to discuss a fundamentally bipartisan and institutional issue. Congress' spending power is most effective tool for oversight and reigning in the executive overreach. We must defend it. The tail has been wagging the dog for too long. Executive agencies cannot divert funds intended for taxpayers and the U.S. Treasury to fulfill their own personal agendas. This type of blatant disregard

567	for our Constitution is not only an affront to our system of
568	checks and balances, but threatens our democratic process.
569	Mr. Chairman, I yield back.
570	Chairman Goodlatte. For what purpose does the
571	gentlewoman from Texas seek recognition?
572	Ms. Jackson Lee. I have two amendments at the desk, Mr.
573	Chairman, that I would like to take en bloc.
574	Chairman Goodlatte. The clerk will report the
575	amendments, and without objection, they will be considered en
576	bloc.
577	Ms. Adcock. Amendment to the amendment in the nature of
578	a substitute to H.R. 5063, offered by Ms. Jackson Lee. Page
579	1, line 9, insert after settlement agreement the following
580	[The amendments of Ms. Jackson Lee follows:]
581	******* INSERT 4 *******

Chairman Goodlatte. Without objection, both amendments will be considered as read and considered en bloc, and the gentlewoman is recognized for 5 minutes on her amendments.

Ms. Jackson Lee. I thank you very much, Mr. Chairman. Both of these amendments are amendments or issues that I have had firsthand experience with, either as a member of this committee or as an individual who has worked on issues dealing with sexual harassment and violence. And certainly, my community was impacted deeply by the Deepwater Horizon Settlement.

In fact, I have spent a lot of time in Louisiana, for example, and with oyster fisherman and wetlands preservationists and others who lived along the coast as far away as my home State of Texas. I know these issues, and I take issue with the concept of a slush fund.

And as well, the majority knows that the Democrats and the Justice Department did not have time to review and negotiate changes to the bill prior to the markup. And this is a sweeping bill, because it is, in essence, attempting to deny the reasoned assessment of the Justice Department on who we can help in the right way, how we can actually help and cure actual harm.

I want to also make a point that the concern of violating the MRA, the Miscellaneous Receipts Act, is misguided, because settlement agreements that require parties to distribute

relief to third parties are not for the government within the meaning of the MRA, and therefore fall outside of the appropriations powers of Congress.

But my Amendment One deals with sexual harassment and violence settlement agreements. This bill only exempts payments to parties other than the government to provide restitution for actual harm, directly and approximately caused by the party making the payment.

At the subcommittee hearing on this bill, the majority witness, Professor David Uhlmann, testified that the bill would potentially preclude payments requiring monitoring and other payments for generalized harm. The proposed legislation as currently drafted could be construed to preclude all third-party payments in settlement agreements other than restitution.

Again, the majority witness specifically testified on behalf of the chamber that the bill should prohibit the U.S. government from entering into a settlement agreement requiring a defendant to donate to an organization or individual, not a party to the litigation. That is wrong.

Case examples: this amendment would accept cases where funds are directed to the remediation of generalized harm, other than restitution, to identify victims. Case examples would be impacted by my amendment. Female laundry workers receive \$582,000. The consent decree resolving the case

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provides that in addition to paying \$582,000, Suffolk Laundry will adopt new procedures to prevent sexual harassment, will train its managers and staff on identifying and preventing sexual harassment, and the policy and staff training will be available in Spanish.

EEOC will monitor Suffolk Laundry's compliance with these will obligations. These women now finally receive compensation for the abuse they suffered. We are confident that with the consent decree, they would not be victimized again. Cintas Corporation \$1.5 million to settle EEOC sex discrimination case would also be impacted negatively. And we are confident that the injunctive relief obtained provides a strong foundation for eliminating barriers to recruiting and hiring women.

My second amendment, Deepwater Horizon Settlement Agreements, directing payments to States and third parties, in fact, it provides for relief that would provide States to remediate the generalized harm of unlawful conduct beyond harms to identifiable victims.

Under the current law, the EPA may include supplemental environmental projects in settlement agreements to offset the harms of unlawful conduct by requiring parties to undertake an environmentally beneficial project or activity that is not required by law. This is crucial to wetlands and coastal areas, and so this broad-based legislation would be unfair,

and unfair to many victims.

Let me offer into the record and read into the record the very eloquent, pointed, and constitutional statement of our Attorney General regarding discrimination in the case against North Carolina.

In her statement she says, "This is not the first time that we have seen discriminatory responses to historic moments of progress for our nation. We saw it in the Jim Crow laws that followed the Emancipation Proclamation. We saw it in the fears and widespread resistance to Brown v. Board of Education. And we saw it in the proliferation of State bans on same-sex unions intended to stifle any hope that gay and lesbian Americans might one day be afforded the right to marry.

"That right, of course, is now recognized as a guarantee embedded in our Constitution in the wake of the historic triumph. We have seen bill after bill and State after State taking aim at the LGBT community. Some of these responses reflect a recognizably human fear of the unknown, and a discomfort with the uncertainty of change, but this is not a time to act out of fear."

My amendments clarify this legislation to not disallow the Justice Department from providing an actual cure to a harm by utilizing third parties to cure sexual discrimination and environmental major crises, such as Deepwater Horizon, and to be able to allow payments to States as third parties for

general remediation of harms. And then also, as it relates to the sexual harassment and violence to exempt them, to remediate the generalized harm of unlawful conduct beyond harms to identifiable victims.

I ask my colleagues to support these two amendments en bloc to protect the innocent. I yield back.

Chairman Goodlatte. The chair thanks the gentlewoman and recognizes himself in opposition to the amendments en bloc. These amendments would exempt settlements resolving workplace sexual harassment, violence, or discrimination, or providing restitution to a State. But nothing in the underlying bill prevents victims of workplace harassment, violence, or discrimination from obtaining relief or a State from obtaining restitution.

The Stop Settlement Slush Funds Act of 2016 explicitly permits remedial payments to third party victims who were directly and proximately harmed by the defendant's wrongdoing. If there are no such victims, State or individuals, the defendant is not let off the hook. The defendant still must pay. But in the absence of direct victims, the money goes to the Treasury for the elected representatives of the people to decide the best way to spend it.

The point of this is bill not to affect restitution to victims. It is to address an institutional issue. The bill preserves Congress' spending power, which is its most

707 effective tool for oversight and reining in executive 708 overreach, no matter which party is in the White House. 709 Accordingly, I urge my colleagues to oppose this amendment. 710 The question occurs on the amendments offered en bloc by --Mr. Conyers. Mr. Chairman --711 712 Mr. Johnson. Mr. Chairman --713 Chairman Goodlatte. For what purpose does the gentleman from Georgia seek recognition? 714 715 Mr. Johnson. I move to strike the last word. Chairman Goodlatte. The gentleman is recognized for 5 716 717 minutes. 718 Mr. Johnson. Thank you, Mr. Chairman. I speak in support 719 of the Jackson Lee: both Jackson Lee amendments submitted en 720 The first one exempts from the bill any settlement 721 agreements that provide restitution to States, and the second 722 exempts settlement agreements that pertain to payments to 723 indirectly remediate and prevent sexual harassment, violence, 724 or discrimination in the workplace. 725 Attorney General Lynch stated yesterday that the lawsuit 726 that the Justice Department filed against the State of North 727 Carolina was about a great deal more than just bathrooms, she explained. "This is about the dignity and respect we accord 728 729 our fellow citizens and the laws that we, as a people, and as a country, have enacted to protect them, " she said. "Indeed, 730 to protect all of us. And it is about the founding ideals

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that have led this country haltingly, but inexorably, in the direction of fairness, inclusion, and equality for all Americans," end quote.

Mr. Chairman, sex-based discrimination violates title VII of the Civil Rights Act of 1964, which prohibits discrimination in employment on the basis of race, color, sex, religion, or national origin. This form of discrimination, which includes sexual harassment, is a persistent problem in the workplace. And according to the EEOC, more than 41 percent of the discrimination claims filed last year involved charges of sexbased discrimination, while more than 80 percent of the sexual harassment charges were filed by women.

For example, EEOC settled a sexual harassment retaliation lawsuit in 2013 against Carrols Corporation, the world's largest Burger King franchise, alleging widespread sexual harassment in the form of obscene propositions, exposure, or touching perpetrated by managers in the majority of the cases.

According to the EEOC's complaint, many women, including teenagers, were fired or forced to quit because, quote, "the harassment made their working conditions intolerable." Under the terms of that settlement agreement resolving the corporation of civil liability, Carrols Corporation must pay direct restitution to victims and indirect restitution in the form of measure to increase the employees' awareness of antiharassment policies, mechanisms for tracking harassment

complaints, notice to inform employees of their rights, and other measures, to prevent future unlawful conduct to third parties. H.R. 5063 will restrict the ability of the EEOC and other enforcement agencies from including similar terms in settlement agreements to provide general relief or prevent similar conduct.

Also, the first part of the Jackson Lee amendment exempts from the bill payments to States as restitution for generalized harm. As drafted, H.R. 5063 would only allow recovery to States that are parties to a complaint or otherwise directly harmed by unlawful conduct, and would prohibit payments for remediation of generalized or potential harms. Under current law, the Environmental Protection Agency, which includes supplemental environmental projects in settlement agreements to offset the harms of unlawful emissions or discharges by requiring parties to undertake an environmentally-beneficial project or activity. And with that, I will yield to the gentlelady on her amendment.

Ms. Jackson Lee. Okay. Let me see if I have enough time left. But let me thank the gentleman very much. He made a very potent point. I thank him for his support. I want to just reemphasize, we are talking about for actual harm. So, you are going to block through this legislation for the Justice Department to be able to utilize dollars dealing with sexual harassment and violence, for actual harm to organizations

782 dealing with monitoring and providing relief for actual harm. 783 These organizations will work closely to prevent this kind of 784 sexual harassment from happening again. 785 And then, of course, my amendment dealing with Deepwater: we personally, in the Gulf region, were engaged with the 786 787 Deepwater Horizon settlement. This was a painful experience, 788 and besides the loss of life, this provides money to States, 789 to third parties, for general remediation of harms, to 790 Louisiana and other Gulf Coast States. It is an important statement to make. It may be another disaster that is in the 791 792 Midwest or the West Coast, and this disallowed. 793 And so, I ask my colleagues, think of your own hometown. This legislation will block your own hometown from getting 794 795 relief or your constituents from getting relief. I ask my 796 colleagues to support my amendment. 797 Mr. Chairman, may I ask unanimous consent to place into 798 the record the statements of Attorney General Lynch on Monday, 799 May 9th? 800 Chairman Goodlatte. Without objection, it will be made a part of the record. 801 802 [The information follows:] 803 \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

804	Ms. Jackson Lee. And may I also place into the record a
805	letter from a Public Citizen, dated May 10th, 2016? And I
806	thank my colleague, Mr. Johnson, for yielding.
807	Chairman Goodlatte. Without objection, the letter from
808	Public Citizen will be made a part of the record.
809	[The information follows:]
810	****** COMMITTEE INSERT ******

811	Chairman Goodlatte. The time of the gentlewoman has
812	expired. Question is on the amendments en bloc offered by the
813	gentlewoman from Texas, Ms. Jackson Lee?
814	All those in favor, respond by saying aye.
815	Those opposed, no.
816	In the opinion of the chair, the noes have it.
817	A recorded vote is requested and the clerk will call the
818	roll.
819	Ms. Jackson Lee. Thank you.
820	Ms. Adcock. Mr. Goodlatte?
821	Chairman Goodlatte. No.
822	Ms. Adcock. Mr. Goodlatte votes no.
823	Mr. Sensenbrenner?
824	Mr. Sensenbrenner. No.
825	Ms. Adcock. Mr. Sensenbrenner votes no.
826	Mr. Smith?
827	Mr. Smith. No.
828	Ms. Adcock. Mr. Smith votes no.
829	Mr. Chabot?
830	[No response.]
831	Mr. Issa?
832	[No response.]
833	Mr. Forbes?
834	[No response.]
835	Mr. King?

836	[No response.]
837	Mr. Franks?
838	Mr. Franks. No.
839	Ms. Adcock. Mr. Franks votes no.
840	Mr. Gohmert?
841	Mr. Gohmert. No.
842	Ms. Adcock. Mr. Gohmert votes no.
843	Mr. Jordan?
844	Mr. Jordan. No.
845	Ms. Adcock. Mr. Jordan votes no.
846	Mr. Poe?
847	[No response.]
848	Mr. Chaffetz?
849	[No response.]
850	Mr. Marino?
851	Mr. Marino. No.
852	Ms. Adcock. Mr. Marino votes no.
853	Mr. Gowdy?
854	[No response.]
855	Mr. Labrador?
856	Mr. Labrador. No.
857	Ms. Adcock. Mr. Labrador votes no.
858	Mr. Farenthold?
859	[No response.]
860	Mr. Collins?

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861	Mr. Collins. No.	
862	Ms. Adcock. Mr. Collins votes no.	
863	Mr. DeSantis?	
864	[No response.]	
865	Ms. Walters?	
866	[No response.]	
867	Mr. Buck?	
868	Mr. Buck. No.	
869	Ms. Adcock. Mr. Buck votes no.	
870	Mr. Ratcliffe?	
871	Mr. Ratcliffe. No.	
872	Ms. Adcock. Mr. Ratcliffe votes no.	
873	Mr. Trott?	
874	Mr. Trott. No.	
875	Ms. Adcock. Mr. Trott votes no.	
876	Mr. Bishop?	
877	[No response.]	
878	Mr. Conyers?	
879	[No response.]	
880	Mr. Nadler?	
881	[No response.]	
882	Ms. Lofgren?	
883	[No response.]	
884	Ms. Jackson Lee?	
885	Ms. Jackson Lee. Aye.	

886	Ms. Adcock. Ms. Jackson Lee votes aye.
887	Mr. Cohen?
888	[No response.]
889	Mr. Johnson?
890	Mr. Johnson. Aye.
891	Ms. Adcock. Mr. Johnson votes aye.
892	Mr. Pierluisi?
893	Mr. Pierluisi. Aye.
894	Ms. Adcock. Mr. Pierluisi votes aye.
895	Ms. Chu?
896	[No response.]
897	Mr. Deutch?
898	[No response.]
899	Mr. Gutierrez?
900	[No response.]
901	Ms. Bass?
902	Ms. Bass. Aye.
903	Ms. Adcock. Ms. Bass votes aye.
904	Mr. Richmond?
905	[No response.]
906	Ms. DelBene?
907	Ms. DelBene. Aye.
908	Ms. Adcock. Ms. DelBene votes aye.
909	Mr. Jeffries?
910	[No response.]

911	Mr. Cicilline?
912	Mr. Cicilline. Aye.
913	Ms. Adcock. Mr. Cicilline votes aye.
914	Mr. Peters?
915	[No response.]
916	Chairman Goodlatte. The gentleman from Virginia.
917	Mr. Forbes. No.
918	Ms. Adcock. Mr. Forbes votes no.
919	Chairman Goodlatte. The gentleman from Tennessee.
920	Mr. Cohen. Aye.
921	Ms. Adcock. Mr. Cohen votes aye.
922	Chairman Goodlatte. The gentleman from Michigan.
923	Mr. Bishop. No.
924	Ms. Adcock. Mr. Bishop votes no.
925	Chairman Goodlatte. The gentleman from Florida.
926	Mr. DeSantis. No.
927	Ms. Adcock. Mr. DeSantis votes no.
928	Chairman Goodlatte. The gentlewoman from California.
929	Ms. Walters. No.
930	Ms. Adcock. Ms. Walters votes no.
931	Chairman Goodlatte. Has every member voted who wishes to
932	vote? The clerk will report.
933	Ms. Adcock. Mr. Chairman, 7 members voted aye, 16 members
934	voted no.
935	Chairman Goodlatte. And the amendment is not agreed to.

936	For what purpose does the gentleman from Georgia seek
937	recognition?
938	Mr. Johnson. I have an amendment at the desk.
939	Chairman Goodlatte. The clerk will report the amendment.
940	Ms. Adcock. Amendment to the amendment in the nature of
941	a substitute to H.R. 5063 offered by Mr. Johnson. Page 1,
942	Line 9
943	[The amendment of Mr. Johnson follows:]
944	******* INSERT 5 *******

Chairman Goodlatte. Without objection, the amendment is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Johnson. Thank you, Mr. Chairman. My amendment would exempt from the bill settlement agreements that resolve the civil liability of private parties under the anti-trust laws.

Under current law, the anti-trust agencies may provide for both structural and conduct remedies in settlement agreements to resolve a party's anticompetitive conduct in violation of anti-trust laws. Structural remedies in settlement agreements preserve competition through payments to third parties that are not actually harmed by anticompetitive conduct at the time of a transaction. These remedies typically including requiring a settling party to sell, divest, or license assets or rights to third parties to create new market competitors or strengthen existing competition.

The Justice Department Anti-Trust Division noted on its 2011 policy guide to merger remedies that, quote, "Structural remedies in many cases can be simple, relatively easy to administer, and sure to preserve competition," end quote. The anti-trust agencies may also seek to preserve and promote competition through conduct remedies that require payments to third parties to resolve a party's anticompetitive conduct or violation of the anti-trust laws.

These remedies may including prohibiting discrimination

against other competitors who could be potentially or indirectly harmed by the settling party, requiring monitoring and auditing of a settling party to ensure compliance with the settlement agreement or prohibiting retaliation against potential competitors.

Important, both types of remedies are grounded in legal and economic principles to preserve and promote competition through indirect remediation of unlawful conduct. As I noted during my opening statement, which will be submitted as part of the record, H.R. 5063 would cause waves of uncertainty and needless litigation by broadly prohibiting payments to third parties that were indirectly harmed by unlawful conduct.

I am concerned that if H.R. 5063 becomes law, it would prohibit the anti-trust agencies from performing their statutory missions of promoting competition and preventing anticompetitive transactions. H.R. 5063 lacks any exception for structural remediation of anticompetitive conduct through divestitures or behavioral remediation of unlawful mergers through payments for compliance or transparency programs. In fact, the bill only excludes settlement payments that remediate actual harms that are directly and proximately caused by the unlawful conduct of a settling party.

In the context of an anticompetitive transaction, or other violation of the anti-trust laws, this exception would only allow for payments to consumers if the anti-trust agencies

could prove, after the fact, that a monopolist raised prices. Likewise, an agency could only enter a settlement agreement directing payments to a third-party business that failed as a result of anticompetitive behavior, which is actually no remedy at all.

Mr. Chairman, preservation of free markets through robust enforcement of the anti-trust laws is a bipartisan concern. I urge my colleagues to support my amendment, which underscores the flawed premise of the underlying bill. And with that, I will yield back.

Chairman Goodlatte. The chair thanks the gentleman and recognizes himself in opposition to the amendment, because it shows a fundamental lack of understanding of the underlying bill.

This amendment would exempt anti-trust settlements from the bill's ban on third-party payments, but nothing in the underlying bill prevents victims of an illegal trust from obtaining relief. The Stop Settlement Slush Funds Act of 2016 explicitly permits remedial payments to third-party victims who were directly and proximately harmed by the defendant's wrongdoing. If there are no such victims, the anti-trust defendant is not let off the hook. It still must pay, but in the absence of direct victims, the money goes to the Treasury for the elected representatives of the people to decide the best way to spend it.

The point of this bill is not to affect restitution to victims. It is to address an institutional issue. The bill preserves Congress' spending power, which is its most effective tool for oversight and reining in the executive overreach, no matter which party is in the White House. And I accordingly urge my colleagues to oppose the amendment. For what purpose does the gentleman from Rhode Island seek recognition?

Mr. Cicilline. Mr. Chairman, move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Cicilline. Thank you. I rise in support of this amendment, which is really critical to ensuring that H.R. 5063 does not impair the ability of the anti-trust agencies to enforce anti-trust laws through settlement agreements.

The Supreme Court has long held that the anti-trust laws are core to promoting innovation, opportunity, and choice. In 1972, the court observed in United States v. Topco, that the antitrust laws are, quote, "the Magna Carta of free enterprise, because they are as important to the preserving of economic freedom and our free enterprise system as the Bill of Rights is to the protection of our fundamental personal freedoms."

Congress has expressly granted authority to the antitrust agencies to prevent anticompetitive transactions through

section 7 of the Clayton Act, which prohibits mergers and acquisitions when the effect, quote, "may be substantially to lessen competition or tend to create a monopoly," end quote. This authority includes the discretion to resolve civil complaints against parties for anticompetitive conduct that violates the antitrust laws.

The bill before us, however, would prohibit any civil settlement agreement, including those resolving violations of the anti-trust laws, that directs payments to parties that are not directly and proximately harmed by the unlawful conduct of the settling party. As others have eloquently argued this morning during this hearing, this measure, in its current form, fails to adequately address the fact that generalized harm arises in civil cases, including civil cases brought under antitrust laws.

I am concerned that the bill will undermine the efficient resolution of anti-trust litigation and the deterrence of anticompetitive transactions and conduct through settlement agreements. This shortcoming of the bill in its present form may also result in even less consumer choice, less innovation, higher costs, and more power in the hands of fewer companies.

Therefore, I really urge my colleagues to support this amendment, which ensure that H.R. 5063 does not undermine antitrust law enforcement efforts intended to promote competition, and urge my colleagues to support this amendment as well. And

1070 with that, I yield back. 1071 Mr. Marino [Presiding]. I recognize myself for 5 minutes. 1072 The proceeds of any required sale do not go to third parties. 1073 They go to sellers. Conduct remedies do not include monetary 1074 payments. They are, by their nature, conduct only. 1075 does not prohibit these. And I yield back. Does anyone else 1076 wish to speak on the amendment? Mr. Pierluisi. Yes. I move to strike the last word. 1077 1078 Mr. Marino. The chair recognizes the gentleman from 1079 Puerto Rico, Mr. Pierluisi. 1080 Mr. Pierluisi. I support the amendment, and I yield the 1081 balance of my time to the gentleman from Georgia. 1082 Mr. Johnson. Thank you, dear colleague. The chairman 1083 mentioned that my amendment evidences a misunderstanding of 1084 the bill. But actually, what was suggested is that -- or what 1085 the bill provides for is that any monies that came from a 1086 settlement against a monopolist would go directly to the 1087 Treasury, so that Congress would then have the opportunity to 1088 allocate those funds to address the harm that the Justice 1089 Department filed suit against and won. 1090 So, to think that this Congress, or any Congress, for 1091 that matter, would be in a position to remediate harm that was 1092 found anticompetitive behavior, I think, by is а misunderstanding of how this bill can be effective. 1093

In fact, it would render these kinds of judgments almost

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1095 useless, because what would happen is that -- let's take for 1096 instance this current Congress, which has not done a thing to 1097 address the looming Zika virus crisis that is approaching us 1098 this summer -- it has not done a thing on the opioid issue, as far as allocating new monies. The president has asked for 1099 1100 supplemental funding to address the opioid abuse crisis in 1101 this country. Congress has done absolutely nothing -- has 1102 done nothing on Flint water crisis in Michigan. It cannot 1103 even pass a budget. 1104 And so, to expect this Congress to remediate a harm from 1105 anticompetitive behavior by allocating resources that were 1106 generated from a Department of Justice lawsuit against the 1107 monopolists is almost ludicrous. And with that, I will yield 1108 back. 1109 Mr. Marino. Does anyone else wish to be recognized? 1110 Seeing none, the question is on the amendment. 1111 Those in favor, say aye. 1112 Those opposed, no. No. 1113 In the opinion of the chair, the noes have it. Mr. Conyers. I ask for a recorded vote. 1114 1115 Mr. Marino. The amendment is not agreed to. A recorded 1116 vote is asked for. Call the roll, please. Ms. Adcock. Mr. Goodlatte? 1117 1118 [No response.]

Mr. Sensenbrenner?

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1120	Mr. Sensenbrenner. No.
1121	Ms. Adcock. Mr. Sensenbrenner votes no.
1122	Mr. Smith?
1123	[No response.]
1124	Mr. Chabot?
1125	[No response.]
1126	Mr. Issa?
1127	[No response.]
1128	Mr. Forbes?
1129	[No response.]
1130	Mr. King?
1131	[No response.]
1132	Mr. Franks?
1133	Mr. Franks. No.
1134	Ms. Adcock. Mr. Franks votes no.
1135	Mr. Gohmert?
1136	Mr. Gohmert. No.
1137	Ms. Adcock. Mr. Gohmert votes no.
1138	Mr. Jordan?
1139	[No response.]
1140	Mr. Poe?
1141	Mr. Poe. No.
1142	Ms. Adcock. Mr. Poe votes no.
1143	Mr. Chaffetz?
1144	[No response.]

1145	Mr. Marino?
1146	Mr. Marino. No.
1147	Ms. Adcock. Mr. Marino votes no.
1148	Mr. Gowdy?
1149	[No response.]
1150	Mr. Labrador?
1151	Mr. Labrador. No.
1152	Ms. Adcock. Mr. Labrador votes no.
1153	Mr. Farenthold?
1154	[No response.]
1155	Mr. Collins?
1156	Mr. Collins. No.
1157	Ms. Adcock. Mr. Collins votes no.
1158	Mr. DeSantis?
1159	Mr. DeSantis. No.
1160	Ms. Adcock. Mr. DeSantis votes no.
1161	Ms. Walters?
1162	Ms. Walters. No.
1163	Ms. Adcock. Ms. Walters votes no.
1164	Mr. Buck?
1165	Mr. Buck. No.
1166	Ms. Adcock. Mr. Buck votes no.
1167	Mr. Ratcliffe?
1168	Mr. Ratcliffe. No.
1169	Ms. Adcock. Mr. Ratcliffe votes no.

1170	Mr. Trott?
1171	Mr. Trott. No.
1172	Ms. Adcock. Mr. Trott votes no.
1173	Mr. Bishop?
1174	Mr. Bishop. No.
1175	Ms. Adcock. Mr. Bishop votes no.
1176	Mr. Conyers?
1177	[No response.]
1178	Mr. Nadler?
1179	[No response.]
1180	Ms. Lofgren?
1181	[No response.]
1182	Ms. Jackson Lee?
1183	[No response.]
1184	Mr. Cohen?
1185	Mr. Cohen. Soft "not."
1186	Ms. Adcock. What did he say?
1187	Mr. Marino. Soft "not."
1188	Ms. Adcock. Why did he say that?
1189	Mr. Johnson?
1190	Mr. Marino. I love him.
1191	Mr. Johnson. Aye.
1192	Ms. Adcock. Mr. Johnson votes aye.
1193	Mr. Pierluisi?
1194	Mr. Pierluisi. Aye.

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1195	Ms. Adcock. Mr. Pierluisi votes aye.
1196	Ms. Chu?
1197	[No response.]
1198	Mr. Deutch?
1199	[No response.]
1200	Mr. Gutierrez?
1201	[No response.]
1202	Ms. Bass?
1203	Ms. Bass. Aye.
1204	Ms. Adcock. Ms. Bass votes aye.
1205	Mr. Richmond?
1206	[No response.]
1207	Ms. DelBene?
1208	Ms. DelBene. Aye.
1209	Ms. Adcock. Ms. DelBene votes aye.
1210	Mr. Jeffries?
1211	Mr. Jeffries. Aye.
1212	Ms. Adcock. Mr. Jeffries votes aye.
1213	Mr. Cicilline?
1214	Mr. Cicilline. Aye.
1215	Ms. Adcock. Mr. Cicilline votes aye.
1216	Mr. Peters?
1217	[No response.]
1218	Mr. Marino. Any members who have not voted who wish to
1219	vote? The gentleman from Virginia.

1220	Chairman Goodlatte. No.
1221	Mr. Marino. The other gentleman from Virginia.
1222	Chairman Goodlatte. No.
1223	Ms. Adcock. Mr. Goodlatte votes no.
1224	Mr. Marino. That is it? Okay. The clerk will report.
1225	Ms. Adcock. Mr. Chairman, 7 members voted aye, 15 members
1226	voted no.
1227	Mr. Marino. The noes have it, and the amendment is not
1228	agreed to. Are there any additional amendments?
1229	Mr. Cicilline. Mr. Chairman?
1230	Mr. Marino. The chair recognizes Mr. Cicilline.
1231	Mr. Cicilline. Mr. Chairman, I have an amendment at the
1232	desk.
1233	Mr. Marino. The clerk will report.
1234	Ms. Adcock. Amendment to the amendment in the nature of
1235	a substitute to H.R. 5063 offered by Mr. Cicilline. Page 1,
1236	Line 9, insert after "Settlement agreement" the following:
1237	"Other than the expected settlement agreement." Page 2, strike
1238	Line 6, and insert the following
1239	[The amendment Mr. Cicilline follows:]
1240	****** INSERT 6 ******

Mr. Marino. Okay. The amendment is considered read without objection. Mr. Cicilline, you are recognized.

Mr. Cicilline. Thank you, Mr. Chairman. My amendment would exempt settlement agreements intended to strength the personal privacy of American citizens from the blanket prohibition in this legislation.

More specifically, it would preserve the ability of civil enforcement agencies to compel large corporations to adopt programs to protect consumer data. Under this bill, these agencies would be prohibited from reaching settlement agreements that provide payments to non-governmental parties. It would only exempt payments to provide restitution for actual harm, quote, "directly and proximately caused by the party making the payment," end quote.

As a result, H.R. 5063 in its current form would potentially prohibit payments for required monitoring and other payments for generalized harm. As Professor David Uhlmann of the University of Michigan Law School pointed out during the sub-committee hearing for this bill, it could, quote, "preclude all third-party payments in settlement agreements other than restitution to identifiable victims," end quote.

This is particularly problematic in the consumer privacy context, where the harms may be diffuse or systematic -- or systemic, excuse me -- and where preventing future

infringements is often so important. In such instances, the most appropriate remedy may involve prescribing steps that effectively prevent future misconduct, rather than one that focuses exclusively on addressing previous faults.

For instance, the Federal Trade Commission has used its authority under section 5(a) of the FTC Act to resolve complaints involving unfair or deceptive practices. As a part of settlement agreements for these complaints, the FTC typically requires the offending party to adopt a series of preventative privacy measures. These requirements usually include employee training and monitoring requirements, third-party auditing, regular testing of privacy controls and procedures, and other reasonable steps to maintain data security practices consistent with the underlying settlement. These steps are not frivolous, and the payments involved are not opaque contributions to any so-called "slush funds." To the contrary. These programs are carefully tailored to protect consumer privacy.

Such agreements are an important and substantive component of the toolbox that enforcement agencies have at their disposal. But under the terms of H.R. 5063 in its current form, these programs would likely be prohibited, since they do not provide restitution to an identifiable victim or a party to the litigation.

My amendment would simply ensure that these agreements,

which protect the privacy interests of American consumers, are not endangered by the bill's vague and broad prohibition on payments in settlement agreements. I urge my colleagues to support this amendment and I yield back.

Chairman Goodlatte. The chair recognizes himself in opposition to the amendment. This amendment would exempt settlement agreements pertaining to the protection of Americans' privacy, but nothing in the underlying bill prevents victims of a privacy invasion from obtaining relief. The Stop Settlement Slush Funds Act of 2016 explicitly permits remedial payments to third-party victims who are directly and proximately harmed by the defendant's wrongdoing.

If there are no such victims, the defendant is not let off the hook. It still must pay, but in the absence of direct victims, the money goes to the Treasury for the elected representatives of the people to decide the best way to spend it. The point of this bill is not to affect restitution to victims. It is to address an institutional issue. The bill preserves Congress' spending power, which is its most effective tool for oversight and reining in executive overreach, no matter which party is in the White House. And accordingly, I urge my colleagues to oppose this amendment.

For what purpose does the gentleman from Georgia seek recognition?

Mr. Johnson. I move to strike the last word.

1316 Chairman Goodlatte. The gentleman is recognized for 5
1317 minutes.

Mr. Johnson. Thank you, Mr. Chairman. The Cicilline amendment I support. It exempts from the bill any settlement agreement concerning privacy protections. With the increasing opportunities for governmental and private organizations to obtain, maintain, and disseminate sensitive private information of citizens, it is critical that we not prevent or delay enforcement of consumer protection laws designed to protect Americans' privacy rights.

As Professor David Uhlmann noted during the hearing on H.R. 5063 that took place two weeks ago, this measure, quote, "fails to adequately address the fact that generalized harm arises in civil cases," end quote, including cases brought under consumer protection laws, such as section 5 of the Federal Trade Commission Act.

H.R. 5063 only exempts payments to parties other than the government to provide restitution for actual harm directly and proximately caused by the party making the payment. Congress has expressly granted authority to the Federal Trade Commission, however, to resolve complaints against corporations for unfair or deceptive acts or practices under section 5 of the FTC Act.

As part of resolving potential civil liability of corporations for unlawful conduct, FTC settlement agreements

typically require parties to address generalized harms of unlawful conduct by adopting a privacy program, employee training and monitoring requirements, third-party auditing, regular testing of privacy controls and procedures, and other reasonable steps to maintain security practices consistent with the underlying settlement.

The protection of Americans' privacy is not a Democratic or Republican issue. Indeed, it is one of the few that those across the political spectrum have long embraced. Yet, notwithstanding these shared concerns, this bill could impose burdensome requirements on settlement agreements that are intended to protect privacy. The amendment corrects this shortcoming in the bill by including an exception for settlement agreements that protect the privacy of Americans. And for that reason, I would ask my colleagues to support the bill and -- or support this amendment. And with that, I will yield time to the gentleman from Rhode Island.

Mr. Cicilline. I thank the gentleman for yielding. I just want to reinforce, in response to the chairman's assertion that nothing in the legislation prevents an individual from receiving restitution. That is correct, but that is not what the amendment is intended to address. The amendment is intended to address those payments which may be part of a settlement agreement that are intended to protect the privacy interests more broadly, things like employee training and

monitoring requirements, third-party auditing, regular testing of privacy controls and procedures, and other reasonable steps to maintain data security practices consistent with the underlying settlement.

They would, in fact, be prohibited under the legislation in its current form. So, it can provide a remedy to an individual who has been harmed. But very often, settlement agreements that involve issues of privacy, and of consumer privacy in particular, are intended to also prevent further, or additional, or future infringements of that privacy. And those mechanisms would be prohibited, or payments for those actions would be prohibited under this bill.

So, it is not that an individual whose privacy rights were violated would not be able to get restitution. It is the effect of a broader settlement that would prevent that in the future, so that we could protect the privacy interests of Americans broadly -- would be prohibited in the amendment. It is intended to remedy that portion.

1384 Chairman Goodlatte. Would the gentleman from Georgia
1385 yield?

Mr. Johnson. I would.

Chairman Goodlatte. I appreciate the gentleman yielding.

I just want to say in response to the gentleman from Rhode

Island that the language in the amendment in the nature of a substitute, that is before the committee. The language is

very clear that the types of payments that he is referring to 1391 1392 are permitted. In subsection A, the last line says, "Payment 1393 for services rendered in connection with the case, " which would 1394 include the types of training programs and other monitoring 1395 services that the gentleman made reference to. 1396 This amendment is not necessary and goes beyond the scope 1397 of what the gentleman describes as the reason for the 1398 amendment. And therefore, I must oppose it. 1399 Mr. Cicilline. Will the chairman yield? I believe that 1400 -- oh, I am sorry. Mr. Johnson. Yes, I yield. 1401 1402

Mr. Cicilline. That language refers to the costs associated with the litigation, not with the settlement. So, I think, with all due respect, Mr. Chairman, that constitutes -- payment for services rendered in connection with the case refers to litigation costs, not costs that are part of a settlement agreement in terms of services or procedures that need to be put in place. So, with all due respect, I do not think that the draft, in fact, allows that.

Chairman Goodlatte. I think the language is plain, and we will have to disagree on that point. But I thank the gentleman.

1413 Mr. Johnson. With that, I yield back.

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1414 Chairman Goodlatte. The question occurs on the amendment 1415 offered by the gentleman from Rhode Island.

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1416	All those in favor, respond by saying aye.
1417	Those opposed, no.
1418	Opinion of the chair the noes have it.
1419	Mr. Cicilline. Can I ask for a recorded vote?
1420	Chairman Goodlatte. A recorded vote is correct
1421 re	equested, and the clerk will call the roll.
1422	Ms. Adcock. Mr. Goodlatte?
1423	Chairman Goodlatte. No.
1424	Ms. Adcock. Mr. Goodlatte votes no.
1425	Mr. Sensenbrenner?
1426	Mr. Sensenbrenner. No.
1427	Ms. Adcock. Mr. Sensenbrenner votes no.
1428	Mr. Smith?
1429	[No response.]
1430	Mr. Chabot?
1431	[No response.]
1432	Mr. Issa?
1433	[No response.]
1434	Mr. Forbes?
1435	Mr. Forbes. No.
1436	Ms. Adcock. Mr. Forbes votes no.
1437	Mr. King?
1438	[No response.]
1439	Mr. Franks?
1440	Mr. Franks. No.

1441	Ms. Adcock. Mr. Franks votes no.
1442	Mr. Gohmert?
1443	Mr. Gohmert. No.
1444	Ms. Adcock. Mr. Gohmert votes no.
1445	Mr. Jordan?
1446	[No response.]
1447	Mr. Poe?
1448	[No response.]
1449	Mr. Chaffetz?
1450	[No response.]
1451	Mr. Marino?
1452	Mr. Marino. No.
1453	Ms. Adcock. Mr. Marino votes no.
1454	Mr. Gowdy?
1455	[No response.]
1456	Mr. Labrador?
1457	[No response.]
1458	Mr. Farenthold?
1459	[No response.]
1460	Mr. Collins?
1461	Mr. Collins. No.
1462	Ms. Adcock. Mr. Collins votes no.
1463	Mr. DeSantis?
1464	Mr. DeSantis. No.
1465	Ms. Adcock. Mr. DeSantis votes no.

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1466	Ms. Walters?
1467	Ms. Walters. No.
1468	Ms. Adcock. Ms. Walters votes no.
1469	Mr. Buck?
1470	Mr. Buck. No.
1471	Ms. Adcock. Mr. Buck votes no.
1472	Mr. Ratcliffe?
1473	Mr. Ratcliffe. No.
1474	Ms. Adcock. Mr. Ratcliffe votes no.
1475	Mr. Trott?
1476	Mr. Trott. No.
1477	Ms. Adcock. Mr. Trott votes no.
1478	Mr. Bishop?
1479	Mr. Bishop. No.
1480	Ms. Adcock. Mr. Bishop votes no.
1481	Mr. Conyers?
1482	[No response.]
1483	Mr. Nadler?
1484	[No response.]
1485	Ms. Lofgren?
1486	[No response.]
1487	Ms. Jackson Lee?
1488	[No response.]
1489	Mr. Cohen?
1490	[No response.]

1491	Mr. Johnson?
1492	Mr. Johnson. Aye.
1493	Ms. Adcock. Mr. Johnson votes aye.
1494	Mr. Pierluisi?
1495	Mr. Pierluisi. Aye.
1496	Ms. Adcock. Mr. Pierluisi votes aye.
1497	Ms. Chu?
1498	[No response.]
1499	Mr. Deutch?
1500	[No response.]
1501	Mr. Gutierrez?
1502	[No response.]
1503	Ms. Bass?
1504	[No response.]
1505	Mr. Richmond?
1506	[No response.]
1507	Ms. DelBene?
1508	Ms. DelBene. Aye.
1509	Ms. Adcock. Ms. DelBene votes aye.
1510	Mr. Jeffries?
1511	Mr. Jeffries. Aye.
1512	Ms. Adcock. Mr. Jeffries votes aye.
1513	Mr. Cicilline?
1514	Mr. Cicilline. Aye.
1515	Ms. Adcock. Mr. Cicilline votes aye.

1516	Mr. Peters?
1517	Mr. Peters. Aye.
1518	Ms. Adcock. Mr. Peters votes aye.
1519	Chairman Goodlatte. The gentleman from Texas, Mr. Poe.
1520	Mr. Poe. No.
1521	Ms. Adcock. Mr. Poe votes no.
1522	Chairman Goodlatte. The gentleman from Idaho.
1523	Mr. Labrador. No.
1524	Ms. Adcock. Mr. Labrador votes no.
1525	Chairman Goodlatte. Has every member voted who wishes to
1526	vote? The clerk will report.
1527	Ms. Adcock. Mr. Chairman, 6 members voted aye, 15 members
1528	voted no.
1529	Chairman Goodlatte. And the amendment is not agreed to.
1530	Are there further amendments to the amendment in the
1531	nature of a substitute?
1532	The question is on the amendment in the nature of a
1533	substitute to H.R. 5063.
1534	Those in favor, respond by saying aye.
1535	Those opposed, no.
1536	In the opinion of the chair, the ayes have it and the
1537	amendment is agreed to.
1538	Mr. Johnson. Mr. Chairman I will yield back.
1539	Chairman Goodlatte. A reporting quorum being present,
1540	the question is on the motion to report the bill H.R. 5063, as

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1541 a	amended, favorably to the House.
1542	Those in favor, respond by saying aye.
1543	Opposed, no.
1544	The ayes have it and the bill as amended is ordered
1545	reported favorably.
1546	Mr. Johnson. I would ask for a recorded vote.
1547	Chairman Goodlatte. A recorded vote is requested, and
1548 t	the clerk will call the roll.
1549	Ms. Adcock. Mr. Goodlatte?
1550	Chairman Goodlatte. Aye.
1551	Ms. Adcock. Mr. Goodlatte votes aye.
1552	Mr. Sensenbrenner?
1553	Mr. Sensenbrenner. Aye.
1554	Ms. Adcock. Mr. Sensenbrenner votes aye.
1555	Mr. Smith?
1556	[No response.]
1557	Mr. Chabot?
1558	[No response.]
1559	Mr. Issa?
1560	[No response.]
1561	Mr. Forbes?
1562	Mr. Forbes. Aye.
1563	Ms. Adcock. Mr. Forbes votes aye.
1564	Mr. King?
1565	[No response.]

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1566	Mr. Franks?
1567	Mr. Franks. Aye.
1568	Ms. Adcock. Mr. Franks votes aye.
1569	Mr. Gohmert?
1570	Mr. Gohmert. Aye.
1571	Ms. Adcock. Mr. Gohmert votes aye.
1572	Mr. Jordan?
1573	[No response.]
1574	Mr. Poe?
1575	Mr. Poe. Yes.
1576	Ms. Adcock. Mr. Poe votes yes.
1577	Mr. Chaffetz?
1578	[No response.]
1579	Mr. Marino?
1580	Mr. Marino. Yes.
1581	Ms. Adcock. Mr. Marino votes yes.
1582	Mr. Gowdy?
1583	[No response.]
1584	Mr. Labrador?
1585	Mr. Labrador. Yes.
1586	Ms. Adcock. Mr. Labrador votes yes.
1587	Mr. Farenthold?
1588	[No response.]
1589	Mr. Collins?
1590	Mr. Collins. Aye.

1591	Ms. Adcock. Mr. Collins votes aye.
1592	Mr. DeSantis?
1593	Mr. DeSantis. Aye.
1594	Ms. Adcock. Mr. DeSantis votes aye.
1595	Ms. Walters?
1596	Ms. Walters. Aye.
1597	Ms. Adcock. Ms. Walters votes aye.
1598	Mr. Buck?
1599	Mr. Buck. Aye.
1600	Ms. Adcock. Mr. Buck votes aye.
1601	Mr. Ratcliffe?
1602	Mr. Ratcliffe. Yes.
1603	Ms. Adcock. Mr. Ratcliffe votes yes.
1604	Mr. Trott?
1605	Mr. Trott. Yes.
1606	Ms. Adcock. Mr. Trott votes yes.
1607	Mr. Bishop?
1608	Mr. Bishop. Yes.
1609	Ms. Adcock. Mr. Bishop votes yes.
1610	Mr. Conyers?
1611	[No response.]
1612	Mr. Nadler?
1613	[No response.]
1614	Ms. Lofgren?
1615	[No response.]

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1616	Ms. Jackson Lee?
1617	[No response.]
1618	Mr. Cohen?
1619	[No response.]
1620	Mr. Johnson?
1621	Mr. Johnson. No.
1622	Ms. Adcock. Mr. Johnson votes no.
1623	Mr. Pierluisi?
1624	Mr. Pierluisi. No.
1625	Ms. Adcock. Mr. Pierluisi votes no.
1626	Ms. Chu?
1627	Ms. Chu. No.
1628	Ms. Adcock. Ms. Chu votes no.
1629	Mr. Deutch?
1630	[No response.]
1631	Mr. Gutierrez?
1632	[No response.]
1633	Ms. Bass?
1634	[No response.]
1635	Mr. Richmond?
1636	[No response.]
1637	Ms. DelBene?
1638	Ms. DelBene. No.
1639	Ms. Adcock. Ms. DelBene votes no.
1640	Mr. Jeffries?

1641	Mr. Jeffries. No.
1642	Ms. Adcock. Mr. Jeffries votes no.
1643	Mr. Cicilline?
1644	Mr. Cicilline. No.
1645	Ms. Adcock. Mr. Cicilline votes no.
1646	Mr. Peters?
1647	Mr. Peters. Aye.
1648	Ms. Adcock. Mr. Peters votes aye.
1649	Chairman Goodlatte. The gentleman from Utah.
1650	Mr. Chaffetz. Aye.
1651	Ms. Adcock. Mr. Chaffetz votes aye.
1652	Chairman Goodlatte. The gentleman from California.
1653	Mr. Issa. Aye.
1654	Ms. Adcock. Mr. Issa votes aye.
1655	Chairman Goodlatte. Has every member voted who wishes to
1656	vote? The clerk will report.
1657	Ms. Adcock. Mr. Chairman, 18 members voted aye, 6 members
1658	voted no.
1659	Chairman Goodlatte. The ayes have it, and the bill, as
1660	amended, is ordered reported favorably to the House. Members
1661	will have 2 days to submit views. And without objection, the
1662	bill will be reported as a single amendment in the nature of
1663	a substitute, incorporating all adopted amendments, and staff
1664	is authorized to make technical and conforming changes.
1665	This concludes our business for today. I thank all the

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1666	members who have remained, and markup is adjourned.	
1667	[Whereupon, at 11:50 a.m., the committee adjourned	ed
1668	subject to the call of the chair.]	